

Message Text

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ORIGIN OFA-01

INFO OCT-01 EUR-12 ISO-00 OES-03 SAL-01 ACDA-05 AGR-05

AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 COME-00

DLOS-04 DODE-00 DOTE-00 EB-07 EPA-01 ERDA-05 FEAE-00

FMC-01 TRSE-00 H-02 INR-07 INT-05 IO-10 JUSE-00 L-03

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FM SECSTATE WASHDC

TO AMEMBASSY SOFIA PRIORITY

AMEMBASSY WARSAW

AMEMBASSY MOSCOW

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E.O. 11652: N/A

TAGS: EFIS, ICNAF, OCON, XN, BU, UR, PL

SUBJECT: BULGARIA AND ICNAF

REF: A. SOFIA 2799; B. SOFIA 2798; C. STATE 303514;

D. STATE 299422

1. REGRET REF A NOT RECEIVED IN ACTION OFFICE UNTIL REG-
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ULAR MONDAY DISTRIBUTION. HENCE REF C RESPONDING TO

REF B ONLY.

2. RE PARA 3 REF A; MONTREAL PROPOSAL ON FISHING EFFORT LIMITATIONS IN SUBAREAS 2,3, AND 4 INCLUDES PROVISIO FOR ADJUSTMENTS BEING MADE AT JANUARY MEETING. GOB HAS SUBMITTED TECHNICAL PAPER ON THIS AS REQUESTED, AND GOC AS LEAD COUNTRY FOR THAT PORTION OF ICNAF ALREADY HAS GOB POINTS UNDER CONSIDERATION. US DEL WILL BE SUP- PORTIVE OF ADJUSTMENTS ON FAIR AND EQUITABLE BASIS, PRO- VIDED THEY ARE ACCEPTABLE TO GOC SINCE THIS PORTION OF ICNAF AREA PRIMARILY OFF CANADIAN COAST. THUS WHILE YOU CAN ASSURE GOB OFFICIALS WE WILL BE SYMPATHETIC, IT SHOULD BE CLEAR THEY MUST DEAL DIRECTLY WITH GOC ON THIS QUESTION. FYI: WE EXPECT GOC WILL ACCOMMODATE GOB,AS LONG AS LATTER DISPLAYS COOPERATIVE ATTITUDE. END FYI.

3. SPECIES CATCH QUOTAS FOR SUBAREAS 2, 3, AND 4 (EXCEPT HERRING WHICH ON AGENDA) ARE NOT SUBJECT TO ADJUSTMENT IN JANUARY. CHANGES MADE AT MONTREAL FROM THOSE PREVIOUSLY AGREED AT EDINBURGH WERE PRIMARILY TO ALLOW FOR QUOTAS FOR ICNAF'S NEW MEMBER CUBA. WHILE THESE WERE PRIMARILY DEALT WITH BY ADJUSTING THE OTHERS QUOTA, THE CUBAN FISHERY HAD BEEN A FACTOR CONSIDERED IN SETTING THE OTHERS FIGURE AT THE ANNUAL MEETING, SINCE IT WAS KNOWN AT THE TIME THAT CUBA WAS SERIOUSLY CONSIDERING MEMBERSHIP. OTHER ADJUSTMENTS WERE MADE, HOWEVER, ON THE BASIS OF PLEAS MADE BY VARIOUS MEMBERS ON SPECIAL CIRCUMSTANCES, AND IN SOME CASES THE OTHERS CATEGORY WAS PROTECTED BECAUSE OF THE VIGOROUS OBJECTIONS OF SOME PARTICIPANTS TO THE CUBAN REQUESTS. THE REFERENCE TO A COD REDUCTION FROM 2,000 TO 100 TONS APPEARS TO REFER ONLY TO DIVISION 3 M (FLEMISH CAP) WHERE THE NEW ALLOCATION IS CUBA 1,900 AND OTHERS 100, BUT IN THAT SAME DIVISION POLAND INCREASED FROM 760 TO 1,460 TONS AT THE EXPENSE OF CANADA. HOWEVER, THERE ARE OTHERS COD ALLOCATIONS OF 2,000 TONS IN DIVISIONS 2J3KL (LABRADOR-NEWFOUNDLAND), 1,300 TONS IN DIVISIONS 3N0 (SOUTHERN GRAND BANKS), AND 1,500 TONS FOR DIVISION 3FS (SOUTHERN NEWFOUNDLAND), FOR EXAMPLE.

4. RE PARA 6 REF A., TALKS BETWEEN EXPERTS AND SPECIALISTS LIMITED OFFICIAL USE

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IN FISHERIES CAN OF COURSE BE HELD, BUT SCHEDULING WILL BE QUITE DIFFICULT DUE TO ALREADY LOADED 1976 FISHERIES CALENDAR. TALKS BETWEEN EXPERTS AND SPECIALISTS SHOULD NOT REPEAT NOT BE CONSTRUED AS LEADING TO BILATERAL FISHERIES AGREEMENT. WE ARE NOT IN POSITION AT PRESENT TO CONSIDER NEW AGREEMENTS. FYI. WE CANNOT IN ANY EVENT ACCORD THIS VERY HIGH PRIORITY DUE SMALL SIZE BULGARIAN FISHERY OFF U.S. COAST. YOU SHOULD NOT BE VERY ENCOURAG-

ING. END FYI. DEPT REPS ON U.S. DEL TO ICNAF MEETING
IN ROME (JAN 12-26) WILL BE PREPARED TO TALK INFORMALLY
WITH GOB DEL ON THIS SUBJECT.

5. PARA 2 REF D HAD IN MIND PRIMARILY DEC 31 DEADLINE
OF RESOLUTION PERTAINING TO SECOND TIER QUOTAS FOR SUB-
AREAS 5 AND 6 OFF US COAST. HOWEVER, THERE IS SUBSTAN-
TIALY IDENTICAL RESOLUTION APPLYING TO EFFORT LIMITATION
PROPOSAL FOR SUBAREAS 2, 3, AND 4 OFF CANADIAN COAST.
EFFECT OF OBJECTION TO THAT RESOLUTION BY DEC 31
WOULD HAVE UNDERMINED COMPROMISE ON THAT PROPOSAL, WHICH
WOULD HAVE INCREASED PRESSURES ON GOC TO EXTEND JURISDIC-
TION TO 200 MILES. ALTHOUGH BOTH USG AND GOC OPPOSE
UNILATERAL LEGISLATION IN FAVOR OF LOS SOLUTION, MOST
OBSERVERS AGREE IF ONE GOVERNMENT IS FORCED TO UNILATERAL
LEGISLATION OTHER WOULD HAVE TO FOLLOW.

6. OBJECTION UNDER DEC 31 DEADLINE TO EITHER PROPOSAL
WOULD HAVE GENERATED EXTREMELY ADVERSE CONSEQUENCES.
BECAUSE OF THE DEADLINE, ACTION PROBABLY WOULD HAVE HAD
IRREVERSIBLE CONSEQUENCES. HOWEVER, AN OBJECTION UNDER
THE NORMAL SIX MONTH DEADLINE FOR PROPOSALS DOES NOT
PRECLUDE THE POSSIBILITY OF ACTIONS BY OTHERS, AS THERE
IS AN AUTOMATIC PROVISION FOR EXTENSION OF THE DEADLINE
IN SUCH CASES BY MINIMUM 60 DAYS TO MAXIMUM 90 DAYS
DEPENDING ON TIMING AND NUMBER OF OBJECTIONS.

7. DEPT GREATLY APPRECIATES AMBASSADORS TIMELY, PERCEP-
TIVE AND EFFECTIVE EFFORTS IN THIS CRITICAL SITUATION.
IMMEDIATE AND KNOWLEDGEABLE RESPONSE FROM OUTSET WAS
ESSENTIAL ELEMENT IN SUCCESSFUL SOLUTION OF PROBLEM.
WELL DONE.

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8. FOR MOSCOW AND WARSAW: YOUR EFFORTS ALSO MUCH APPRE-
CIATED. REF A OF COURSE OBVIATES NEED FOR FURTHER ACTION.
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